

May 6, 2015

The Honorable Ron Johnson Chair, Committee on Homeland Security and Government Affairs United States Senate 340 Dirksen Senate Office Building Washington, DC 20510

The Honorable Thomas R. Carper Ranking Member, Committee on Homeland Security and Government Affairs United States Senate 344 Dirksen Senate Office Building Washington, DC 20510

Dear Chairman Johnson and Ranking Member Carper,

We write as Co-Chairs of the Consortium for Citizens with Disabilities (CCD) Social Security Task Force in follow up to the Committee on Homeland Security and Government Affairs April 14, 2015 hearing on "Reducing Unnecessary Duplication in Federal Programs: Billions More Could Be Saved."

The CCD is a coalition of national organizations working together to advocate for national public policy that ensures the self-determination, independence, empowerment, integration, and inclusion of the approximately 57 million children and adults with disabilities in all aspects of society. The CCD Social Security Task Force focuses on disability policy issues in the Title II disability programs and the Title XVI Supplemental Security Income (SSI) program.

At the April 14 hearing, Eugene L. Dodaro, Comptroller General of the Government Accountability Office (GAO), noted that the GAO's "2015 Annual Report: Additional Opportunities to Reduce Fragmentation, Overlap, and Duplication and Achieve Other Financial Benefits" includes a recommendation for Congress to "…consider passing legislation to prevent individuals from collecting both full Disability Insurance benefits and Unemployment Insurance benefits that cover the same period…" (GAO 2015 Annual Report, p. 39).

We urge the Committee to reject this proposal.

Earlier this year, over 70 national organizations including members of CCD, the Coalition on Human Needs, and the Strengthen Social Security Coalition highlighted their opposition to cuts to concurrent Social Security Disability Insurance (SSDI) and Unemployment Insurance (UI) benefits in a letter to Congress. A copy of that letter is enclosed.

As highlighted in the letter, we believe that cutting these concurrent benefits would harm the economic security of SSDI beneficiaries and their families, who rely on these modest but vital benefits to get by. Proposed cuts would also single out SSDI beneficiaries and treat them differently from other workers under UI, denying them the benefits that they and their employers have paid for. Finally, proposed cuts would create a new work disincentive in the SSDI program – running directly counter to decades of bipartisan Congressional efforts to encourage work by SSDI beneficiaries.

For these reasons, we urge the Committee and Congress to reject proposals to reduce or eliminate these concurrent earned insurance benefits. Please contact T.J. Sutcliffe, <u>sutcliffe@thearc.org</u> or Lisa Ekman, <u>lekman@hdadvocates.org</u> if you have any questions or would like more information about the impact of these proposed cuts on SSDI beneficiaries and their families.

Sincerely,

CCD Social Security Task Force Co-Chairs:

Kate Lang Justice in Aging

Jeanne Morin National Association of Disability Representatives

Web Phillips National Committee to Preserve Social Security and Medicare

T.J. Sutcliffe The Arc of the United States

Ethel Zelenske National Organization of Social Security Claimants' Representatives

## Enclosure

CC: Members, Senate Committee on Homeland Security and Government Affairs



March 17, 2015

The Honorable Orrin Hatch Chair, Committee on Finance U.S. Senate 219 Dirksen Senate Office Building Washington, DC 20510

The Honorable Sam Johnson Chair, Subcommittee on Social Security Committee on Ways and Means U.S. House of Representatives B317 Rayburn House Office Building Washington, DC 20515

The Honorable Paul Ryan Chair, Committee on Ways and Means U.S. House of Representatives 1102 Longworth House Office Building Washington, DC 20515 The Honorable Jeff Flake U.S. Senate 368 Russell Senate Office Building Washington, DC 20510

The Honorable Joe Manchin U.S. Senate 306 Hart Senate Office Building Washington, DC 20510

## RE: Opposition to proposals to eliminate or reduce concurrent Social Security Disability Insurance (SSDI) and Unemployment Insurance (UI) benefits

Dear Chairman Hatch, Chairman Johnson, Chairman Ryan, Senator Flake, and Senator Manchin:

The undersigned members of the Consortium for Citizens with Disabilities (CCD), the Coalition on Human Needs, and the Strengthen Social Security Coalition write to express our opposition to proposals to eliminate or reduce concurrent Social Security Disability Insurance (SSDI) and Unemployment Insurance (UI) benefits, including the "Social Security Disability Insurance and Unemployment Benefits Double Dip Elimination Act of 2015" (S. 499; H.R. 918) and the "Reducing Overlapping Payments Act of 2015" (S. 343).

SSDI and UI are vital insurance systems established for different purposes. Receiving UI and SSDI concurrently is legal and appropriate. This has been the long-standing position of the Social Security Administration and of the courts. Individuals qualify for SSDI because they have significant disabilities that prevent work at or above Social Security's Substantial Gainful Activity level (earnings of \$1,090 per month, in 2015). At

the same time, the Social Security Act encourages SSDI beneficiaries to attempt to work, and those who have done so at a low level of earnings but have lost their job through no fault of their own may qualify for UI. As highlighted in a 2012 Government Accountability Office report, less than one percent of individuals served by SSDI and UI receive concurrent benefits, and the average quarterly concurrent benefit in fiscal year 2010 totaled only about \$3,300 (or an average of \$1,100 per month).

These extremely modest benefits can be a lifeline to workers with disabilities who receive them, and their families – and as permitted by law are neither "double-dipping" nor improper payments. We are deeply concerned by any prospect of worsening the economic security of workers with disabilities and their families.

In addition, proposed cuts to concurrent benefits single out SSDI beneficiaries with disabilities, treating them differently from other workers under the UI program.

Finally, proposed cuts to concurrent benefits create new disincentives to work for SSDI beneficiaries, by penalizing individuals who qualify for both SSDI and UI because they have attempted to work, as encouraged by law. The creation of a new work disincentive runs directly counter to our shared goal of expanding employment opportunities for people with disabilities.

For these reasons, the undersigned national organizations strongly oppose the "Social Security Disability Insurance and Unemployment Benefits Double Dip Elimination Act of 2015" and the "Reducing Overlapping Payments Act of 2015." We urge Congress to reject these bills and any similar legislation.

Sincerely,

9to5 ACCSES\* AFL-CIO Alliance for Retired Americans Alliance for Strong Families and Communities American Council of the Blind\* American Federation of Government Employees (AFGE) American Federation of State, County and Municipal Employees (AFSME) American Foundation for the Blind (AFB)\* Americans for Democratic Action (ADA) Association of Assistive Technology Act Programs\* Association of University Centers on Disabilities\* Autism National Committee\* Autistic Self Advocacy Network (ASAN)\* B'nai B'rith International Brain Injury Association of America\* Campaign for America's Future Center for Community Change Action Center for Effective Government Coalition on Human Needs

Community Legal Services\* **Disability Rights Education and Defense Fund\*** Easter Seals\* Equal Rights Advocates **Every Child Matters Education Fund** Food Research & Action Center (FRAC) Goodwill Industries International\* Health & Disability Advocates\* Justice in Aging\* Latinos for a Secure Retirement Lupus Foundation of America\* Lutheran Services in America Disability Network\* MomsRising NAACP National Advocacy Center of the Sisters of the Good Shepherd National Alliance on Mental Illness\* National Association of Councils on Developmental Disabilities\* National Association of Disability Representatives\* National Association of State Directors of Special Education\* National Association of State Head Injury Administrators\* National Committee to Preserve Social Security and Medicare\* National Council of Jewish Women National Council on Aging\* National Council on Independent Living\* National Disability Rights Network (NDRN)\* National Down Syndrome Congress\* National Employment Law Project National Employment Lawyers Association National Industries for the Blind\* National Multiple Sclerosis Society\* National Organization for Women National Organization of Social Security Claimants' Representatives\* National Priorities Project National Respite Coalition\* National Women's Law Center NETWORK. A National Catholic Social Justice Lobby OWL-The Voice of Women 40+ Paralyzed Veterans of America\* Provincial Council of the Clerics of St. Viator (Viatorians) Racial and Ethnic Health Disparities Coalition Social Security Works SourceAmerica\* Special Needs Alliance\* Strengthen Social Security Coalition The Arc of the United States\* The Jewish Federations of North America\* The John O'Leary Organization The Judge David L. Bazelon Center for Mental Health Law\*

Union for Reform Judaism United Cerebral Palsy\* United Spinal Association\* United Steelworkers (USW) USAction Vietnam Veterans of America (VVA)\* World Institute on Disability\*

CC:

Original cosponsors, S. 499 The Honorable Daniel Coats The Honorable James M. Inhofe The Honorable James Lankford The Honorable Tim Scott

Original cosponsors, H.R. 918 The Honorable Todd C. Young The Honorable Mike Kelly The Honorable Patrick J. Tiberi The Honorable Diane Black The Honorable David G. Reichert The Honorable Charles W. Boustany, Jr. The Honorable Adrian Smith The Honorable James B. Renacci The Honorable Tom Reed The Honorable Aaron Schock

Members, U.S. Senate Members, U.S. House of Representatives

\* Members of the Consortium for Citizens with Disabilities (CCD).

The CCD is a coalition of national organizations working together to advocate for federal public policy that ensures the self-determination, independence, empowerment, integration, and inclusion of the approximately 57 million children and adults with disabilities in all aspects of society.