The Disability and Aging Collaborative &



October 23, 2020

Seema Verma Administrator Centers for Medicare & Medicaid Services 200 Independence Avenue S.W. Washington, DC 20201

Dear Administrator Verma,

The undersigned member organizations of the Consortium for Citizens with Disabilities (CCD), Disability and Aging Collaborative (DAC), and other state organizations write to raise some concerns about flexibilities that have been vital to state systems in the face of the COVID-19 pandemic, and to encourage you to make allowances for them to continue.

First, it is our understanding that CMS is considering options for timelines for the expiration of Appendix K waivers that have been invaluable to states. We share concerns about the application of twelve-month limits to states' 1915 (c) Appendix K submissions. The flexibilities afforded state HCBS programs through these Appendix Ks have been crucial to maintaining state capacity to effectively serve individuals in need of long term supports and services throughout the pandemic. As you know, Secretary Azar recently extended the COVID-19 Public Health emergency to January 23, 2021. Since a number of the Appendix Ks submitted in response to the COVID-19 pandemic have been in effect since January 27, 2020, this means that many Appendix Ks will extend only a few days after the current end of the PHE—and if the PHE is extended, these Appendix Ks will still end despite the ongoing emergency.

We urge you to permit states, at their discretion, to extend their Appendix Ks to remain in effect for up to twelve months after the end of the Public Health Emergency. As you know, CMS initially developed a timeline for Appendix K expiration of one year from initial start date as a recognition that, after a cataclysmic event, it may take a year to re-establish "typical" services and to shore up the infrastructure of the state's HCBS service system. Allowing Appendix Ks to be in effect for a year is sufficient when the event triggering the need for the flexibilities

afforded by an Appendix K is a time limited natural disaster. However, applying the same rationale to Appendix Ks created to deal with a months-long Public Health Emergency suggests that CMS should consider the cessation of the PHE as the beginning of the one year post-disaster period. We also note that CMS' instructions state that a transition plan is necessary for waiver participants who might be adversely affected when the temporary changes cease and the waiver reverts back to its original form. CMS should add that, for such individuals, their person centered plan should also address how and when their services will be changed, and what alternatives may be available beyond the end of the PHE.

A second issue for many states and for providers of services for people with disabilities and aging adults is the continued availability of retainer payments. These payments are an indispensable tool for states to keep their HCBS provider networks afloat during periods when they are unable to provide services. We appreciate that CMS clarified that states were eligible for three, 30-day periods of retainer payments. However, we are now entering a new phase of the pandemic, and some states are seeing new spikes. It is still not safe for typical services to resume in many areas, and many states have already used their three retainer payment periods. This poses significant risk to the stability of HCBS provider networks, which are made up of agencies that often operate on little to no margin. We encourage you to review this determination and to extend to states the ability to provide retainer payments beyond the three 30-day periods.

We appreciate your consideration of these issues and would be happy to provide additional information and examples if it would be helpful. To set-up a meeting on the contents of this letter, please contact Nicole Jorwic, at <u>jorwic@thearc.org</u> or 630-915-8339.

Sincerely,

AARP Ability Network of Delaware ACCSES Accessible Resources for Independence Incorporated ADAPT National ADAPT of Texas Aging and Disability Professionals Association of Wisconsin (ADPAW) Alabama Disabilities Advocacy Program Alabama Service Providers Association Allies for Independence Alpha One, Center for Independent Living American Association on Health and Disability American Network of Community Options & Resources (ANCOR) American Physical Therapy Association Association of University Centers on Disabilities (AUCD) Autism Society of North Carolina Autistic Self Advocacy Network

California Down Syndrome Advocacy Coalition **Center for Public Representation** Community Based Care **Community Catalyst** Directions in Independent Living, Inc. **Disabilities Law Program, CLASI Disability Rights Center of Kansas Disability Rights Florida Disability Rights Iowa Disability Rights Maryland** Disability Rights Mississippi **Disability Rights Nebraska Disability Rights North Carolina Disability Rights North Carolina Disability Rights Oregon Disability Rights Pennsylvania Disability Rights Wisconsin** Disabled In Action of PA Down Syndrome Alliance of the Midlands Down Syndrome Association of Connecticut, Inc Down Syndrome Association of Middle TN (DSAMT) Down Syndrome Network of Montgomery County Easterseals **Epilepsy Foundation** Hawaii Disability Rights Center Illinois Council on Developmental Disabilities Independence Northwest: Center for Independent Living of Northwest CT, Inc. Kansas ADAPT Lakeshore Foundation Lutheran Services in America Maryland Developmental Disabilities Council MassADAPT National Academy of Elder Law Attorneys National Assocation of Councils on Developmental Disabilities National Association of Area Agencies on Aging (n4a) National Association of State Head Injury Administrators National Council on Independent Living National Council on Aging National Consumer Voice for Quality Long-Term Care National Disability Rights Network National Down Syndrome Congress NCPA ADAPT ND Protection & Advocacy Project North Dakota State Council on Developmental Disabilities

Northwest Iowa Down Syndrome Society **Oregon Developmental Disabilities Coalition** Partnership for Inclusive Disaster Strategies Personal Attendant Coalition of Texas Placer Independent Resource Services **Progressive Independence** Protection & Advocacy System, Inc. Protection and Advocacy for People with Disabilities, South Carolina RAIL In-Home Support Care, Inc. Roads to Freedom Center for Independent Living Rural Advocates for Independent Living, Inc. Service Employees International Union (SEIU) Southeast Kansas Independent Living Resource Center The Arc Georgia The Arc Michigan The Arc New York The Arc of Central Alabama The Arc of Colorado The Arc off Connecticut, Inc. The Arc of Delaware The Arc of Indiana The Arc of Massachusetts The Arc of Maryland The Arc of Nebraska The Arc of North Carolina The Arc of Oklahoma The Arc of Oregon The Arc of South Carolina The Arc of Washington State The Arc of West Virginia The Arc Wisconsin The Jewish Federations of North America The Statewide Independent Living Council of Illinois Washington State Developmental Disabilities Council Wisconsin Board for People with Developmental Disabilities Wisconsin Association of People Supporting Employment First (WI APSE) World Institute on Disability